# UNITED STATES OF AMERICA DEPARTMENT OF THE TREASURY COMPTROLLER OF THE CURRENCY

In the Matter of:	)	
	)	
Donald Shephard	)	AA-EC-11-52
Former Director, Executive Vice President, and	)	
Chief Financial Officer	)	
The First National Bank of Valentine	)	
Valentine, NE	)	

#### **CONSENT ORDER**

WHEREAS, the Comptroller of the Currency of the United States of America ("Comptroller") initiated proceedings against Donald Shephard ("Respondent") pursuant to 12 U.S.C. § 1818(e) and (i) through the issuance of a Notice of Intention to Prohibit Further Participation and Notice of Assessment of a Civil Money Penalty dated May 11, 2011 ("Notice");

WHEREAS, on August 30, 2011, Respondent filed an answer to the Notice denying the allegations contained therein; and

WHEREAS, in the interest of cooperation and to avoid the costs associated with future administrative and judicial proceedings with respect to the above matter, Respondent desires to enter into this Consent Order ("Order") issued pursuant to 12 U.S.C. § 1818(e) and (i);

NOW, THEREFORE, in consideration of the above premises, it is stipulated by and between the Comptroller, through his duly authorized representative, and Respondent that:

#### Article I

#### JURISDICTION

(1) The First National Bank of Valentine, Valentine, NE ("Bank") was a national banking association, chartered and examined by the Comptroller, pursuant to the National Bank

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Act of 1864, as amended, 12 U.S.C. § 1 *et seq*. Accordingly, the Bank was an "insured depository institution" as that term is defined in 12 U.S.C. § 1813(c)(2).

(2) Respondent served as a Director, Executive Vice President, and Chief Financial Officer of the Bank and is an "institution-affiliated party" of the Bank as that term is defined in 12 U.S.C. § 1813(u), having served in one or more of these capacities within six (6) years from the date hereof (*see* 12 U.S.C. § 1818(i)(3)).

(3) Pursuant to 12 U.S.C. § 1813(q), the Comptroller is the "appropriate Federal banking agency" to maintain an enforcement proceeding against institution-affiliated parties. Therefore, Respondent is subject to the authority of the Comptroller to initiate and maintain prohibition and civil money penalty proceedings against him pursuant to 12 U.S.C. § 1818(e) and (i).

#### Article II

## ORDER OF PROHIBITION

- (1) With respect to the institutions and agencies set forth in paragraph (2) of this Article, Respondent hereby agrees that he shall not:
  - (a) participate in any manner in the conduct of their affairs;
  - (b) solicit, procure, transfer, attempt to transfer, vote, or attempt to vote any proxy, consent, or authorization with respect to any voting rights;
  - violate any voting agreement previously approved by the "appropriate

    Federal banking agency" as defined in 12 U.S.C. § 1813(q) (as amended);

    or
  - (d) vote for a director, or serve or act as an "institution-affiliated party" as defined in 12 U.S.C. § 1813(u) (as amended).

- (2) The prohibitions in paragraph (1) of this Article apply to the following institutions and agencies:
  - (a) any insured depository institution as defined in 12 U.S.C. § 1813(c);
  - (b) any institution treated as an insured depository institution under 12 U.S.C. § 1818(b)(3), (b)(4) or (b)(5), including, but not limited to, any subsidiary of such institution, or treated as a savings and loan holding company or subsidiary under 12 U.S.C. § 1818(b)(9) (as amended);
  - (c) any insured credit union under the Federal Credit Union Act;
  - (d) any institution chartered under the Farm Credit Act of 1971;
  - (e) any appropriate Federal depository institution regulatory agency; and
  - (f) the Federal Housing Finance Board and any Federal Home Loan Bank.
- (3) The prohibitions of paragraphs (1) and (2) of this Article shall cease to apply with respect to a particular institution if Respondent obtains the prior written consent of both the Comptroller and the institution's "appropriate Federal financial institutions regulatory agency" as defined in 12 U.S.C. § 1818(e)(7)(D) (as amended).
- (4) This Order shall be enforceable to the same extent and in the same manner as an effective and outstanding order that has been issued and has become final pursuant to 12 U.S.C. § 1818(e), (i), (j), and (h) (as amended).

### Article III

#### **WAIVERS**

- (1) By executing this Order, Respondent waives:
  - (a) all rights to a hearing and a final agency decision pursuant to 12 U.S.C. § 1818(e) and (i) and 12 C.F.R. Part 19;
  - (b) all rights to seek judicial review of this Order;

- (c) all rights in any way to contest the validity of this Order; and
- any and all claims for fees, costs, or expenses against the Comptroller, or any of his agents or employees, related in any way to this enforcement matter or this Order, whether arising under common law or under the terms of any statute, including, but not limited to, the Equal Access to Justice Act, 5 U.S.C. § 504, and 28 U.S.C. § 2412.
- (2) Respondent shall not cause, participate in, or authorize the Bank (or any subsidiary or affiliate thereof) to incur, directly or indirectly, any legal (or other professional) expense relative to the negotiation and issuance of this Order except as permitted by 12 C.F.R. § 7.2014 and Part 359; and Respondent shall not, directly or indirectly, obtain or accept any indemnification (or other reimbursement) from the Bank (or any subsidiary or affiliate thereof) with respect to such amounts except as permitted by 12 C.F.R. § 7.2014 and Part 359.
- (3) Any failure by Respondent to comply with this Order shall be subject to enforcement for the longer of (a) the period allowed by the applicable statute of limitations, or (b) five (5) years following the failure to comply.
- (4) Respondent acknowledges that he has read and understands the premises and obligations of this Order and declares that no separate promise or inducement of any kind has been made by the Comptroller, his agents, or employees to cause or induce Respondent to agree to consent to the issuance of this Order or to execute this Order.
- (5) It is hereby agreed that the provisions of this Order constitute a settlement of the prohibition and civil money penalty proceedings initiated by the Comptroller. However, the specific acts, omissions, or violations described in the Notice may be used by the Comptroller in future enforcement actions to establish a pattern or practice of misconduct or the continuation of a pattern or practice of misconduct.

- (6) It is further agreed that the provisions of this Order shall not be construed as an adjudication on the merits and, except as set forth above in paragraph (5), shall not inhibit, estop, bar, or otherwise prevent the Comptroller from taking any action affecting Respondent if, at any time, he deems it appropriate to do so to fulfill the responsibilities placed upon him by the several laws of the United States of America.
- (7) Respondent understands that nothing herein shall preclude any proceedings brought by the Comptroller to enforce the terms of this Order, and that nothing herein constitutes, nor shall Respondent contend that it constitutes, a waiver of any right, power, or authority of any other representatives of the United States or agencies thereof, including the Department of Justice, to bring other actions deemed appropriate.
- (8) The civil money penalty assessed in the Notice was abated by the Comptroller in reliance on Respondent's submission of a signed and notarized personal financial statement dated August 27, 2011 disclosing his current financial resources and ability to pay. If the Comptroller subsequently learns that the August 27, 2011 financial statement submitted by Respondent is materially incorrect or misleading, the Comptroller may seek a civil money penalty based on the allegations in the Notice.

IN TESTIMONY WHEREOF, the undersigned have hereunto set their hands.

/s/ Kristina B. Whittaker	November 10, 2011
Kristina B. Whittaker	Date
Deputy Comptroller, Special Supervision Division	
/s/ Donald Shephard	November 3, 2011
Donald Shephard	Date