# UNITED STATES OF AMERICA DEPARTMENT OF THE TREASURY OFFICE OF THE COMPTROLLER OF THE CURRENCY

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In the Matter of: Marrien Neilson Former Senior Vice President, Regional Manager and National Sales Consultant BOKF, N.A., Tulsa, Oklahoma

AA-EC-2017-1

## **CONSENT ORDER**

WHEREAS, the Office of the Comptroller of the Currency ("OCC") intends to initiate prohibition and civil money penalty proceedings against Marrien Neilson ("Respondent) pursuant to 12 U.S.C. § 1818(e) and (i) on the basis of Respondent's activities while serving as Senior Vice President, Regional Manager and National Sales consultant of BOKF, N.A., Tulsa, Oklahoma ("Bank");

WHEREAS, in the interest of cooperation and to avoid the costs associated with future administrative and judicial proceedings with respect to the above matter, Respondent, without admitting or denying any wrongdoing, desires to consent to the issuance of this Consent Order ("Order") issued pursuant to 12 U.S.C. § 1818(e) and (i);

NOW, THEREFORE, it is stipulated by and between the OCC, through the duly authorized representative of the Comptroller of the Currency ("Comptroller"), and Respondent that:

# **ARTICLE I**

# **JURISDICTION**

(1) The Bank is an "insured depository institution" as that term is defined in12 U.S.C. § 1813(c)(2).

(2) Respondent was an officer of the Bank and was an "institution-affiliated party" of the Bank as that term is defined in 12 U.S.C. § 1813(u), having served in such capacity within six (6) years from the date of this Order. *See* 12 U.S.C. § 1818(i)(3).

(3) The Bank is a national banking association within the meaning of 12 U.S.C.§ 1813(q)(1)(A), and is chartered and examined by the OCC. *See* 12 U.S.C. § 1 *et seq*.

(4) The OCC is the "appropriate Federal banking agency" as that term is defined in 12 U.S.C. § 1813(q) and is therefore authorized to initiate and maintain this prohibition and civil money penalty action against Respondent pursuant to 12 U.S.C. § 1818 (e), and/or (i).

# **ARTICLE II**

# **COMPTROLLER'S FINDINGS**

The Comptroller finds, and Respondent neither admits nor denies, the following:

(1) During the period from 2008 to 2015, Respondent engaged in misconduct with regard to fifteen (15) municipal bond accounts (Bonds) for which the Bank served as indenture trustee and which were issued on behalf of a single borrower or a group of entities controlled by a single borrower (Borrower) when she:

- (a) Permitted the use of debt service reserves established for the Bonds
   without either proper notice to the respective bondholders or establishment
   of a plan for replenishment of the debt service reserve accounts as required
   by the terms of the individual bonds;
- (b) failed to declare a default pursuant to the terms of the Bonds when the borrower failed to replenish debt service reserves within the time period specified by the terms of the Bonds;

- (c) accepted instructions and required subordinates to accept instructions
   regarding forbearance agreements for specific bond requirements from a
   party not authorized to provide instructions;
- (d) authorized payments by the Bank to bondholders prior to ensuring that funds had been received from the borrower, causing borrowing against other parties in the trust account, overdrafts in the trust account and/or borrowing from other trusts;
- (e) failed to properly comply with required reporting requirements using the Municipal Securities Rulemaking Board website, Electronic Municipal Market Access (EMMA);
- (f) issued waivers with regard to technical defaults on certain of the Bonds and executed waivers as the "Trustee" at a time when she was not the assigned trust officer for the account and/or lacked authority to issue the waivers; and,
- (g) disclosed non-public information regarding the Bonds to an investment broker who executed trades in reliance on that information.

(2) By reason of the foregoing conduct, Respondent caused violations of law and regulation, including: 12 C.F.R § 9.12(e) (requiring loans between fiduciary accounts to be fair and not otherwise prohibited); 2 C.F.R. § 9.12(b) (1) (Prohibiting loans or other transfers from fiduciary accounts without authorization); and 12 C.F.R. §9.5(b) (requiring a Bank to maintain a method to ensure fiduciary officers do not use material inside information in connection with decisions, or recommendations with regard to any security). Respondent further caused

-3-

violations of Bank policy and breaches of the terms of the Indenture Agreements for the individual Bonds governing the Bank's obligations as indenture trustee.

(3) By reason of the foregoing conduct, Respondent engaged in violations of law and regulation, engaged in reckless unsafe or unsound practices, or breached her fiduciary duty to the Bank; which violations, practices, or breaches were part of a pattern of misconduct, caused or were likely to cause more than a minimal loss to the Bank, or resulted in pecuniary gain to Respondent. Respondent's misconduct resulted in financial gain to Respondent, loss or risk of loss to the Bank, or prejudice to the interests of depositors; demonstrated personal dishonesty, willful or continuing disregard for the safety and soundness of the Bank, or involved a reckless disregard for the law or applicable regulations.

#### **ARTICLE III**

#### **ORDER OF PROHIBITION**

Respondent consents to, and it is ORDERED that:

(1) With respect to the institutions and agencies set forth in paragraph (2) of thisArticle, Respondent hereby agrees that she shall not:

- (a) participate in any manner in the conduct of their affairs;
- (b) solicit, procure, transfer, attempt to transfer, vote, or attempt to vote any proxy, consent, or authorization with respect to any voting rights;
- (c) violate any voting agreement previously approved by the "appropriate Federal banking agency," as defined in 12 U.S.C. § 1813(q); or
- (d) vote for a director, or serve or act as an "institution-affiliated party," as defined in 12 U.S.C. § 1813(u).

(2) The prohibitions in paragraph (1) of this Article apply to the following institutions and agencies:

- (a) any insured depository institution, as defined in 12 U.S.C. § 1813(c);
- (b) any institution treated as an insured bank under 12 U.S.C. § 1818(b)(3),
  (b)(4) or (b)(5);
- (c) any insured credit union under the Federal Credit Union Act;
- (d) any institution chartered under the Farm Credit Act of 1971;
- (e) any appropriate Federal depository institution regulatory agency; and
- (f) the Federal Housing Finance Agency and any Federal Home Loan Bank.

(3) The prohibitions of paragraphs (1) and (2) of this Article shall cease to apply with respect to a particular institution if Respondent obtains the prior written consent of both the OCC and the institution's "appropriate Federal financial institutions regulatory agency," as defined in 12 U.S.C. § 1818(e)(7)(D).

(4) This Order shall be enforceable to the same extent and in the same manner as an effective and outstanding order that has been issued and has become final pursuant to 12 U.S.C. § 1818.

#### **ARTICLE IV**

## **ORDER FOR CIVIL MONEY PENALTY**

Respondent consents to, and it is ORDERED that:

Respondent shall pay a civil money penalty in the amount of FIVE THOUSAND
 DOLLARS (\$5,000), which shall be paid in full upon Respondent's execution of this Order.

(2) Respondent shall make payment in full by cashier's or certified check made payable to the Treasurer of the United States, and shall deliver the payment to: Office of the Comptroller of the Currency, P.O. Box 979012, St. Louis, Missouri 63197-9000. The docket number of this case (AA-EC-2017-1) shall be entered on the submitted payment.

(3) This Order shall be enforceable to the same extent and in the same manner as an effective and outstanding order that has been issued and has become final pursuant to 12 U.S.C. § 1818.

## **ARTICLE V**

## **CLOSING**

- (1) By executing this Order, Respondent waives:
  - (a) the right to a Notice of Intention to Prohibit Further Participation and
     Notice of Civil Money Penalty Assessment under 12 U.S.C. § 1818(e) and
     (i);
  - (b) all rights to a hearing and a final agency decision pursuant to 12 U.S.C.
     § 1818(e) and/or (i) and 12 C.F.R. Part 19;
  - (c) all rights to seek judicial review of this Order;
  - (d) all rights in any way to contest the validity of this Order; and
  - (e) any and all claims for fees, costs, or expenses against the United States, the OCC, or any officer, employee, or agent of the OCC, related in any way to this enforcement matter or this Order, whether arising under common law or under the terms of any statute, including, but not limited to, the Equal Access to Justice Act, 5 U.S.C. § 504 and 28 U.S.C. § 2412.

(2) Respondent shall not cause, participate in, or authorize the Bank (or any subsidiary or affiliate of the Bank) to incur, directly or indirectly, any expense relative to the negotiation and issuance of this Order except as permitted by 12 C.F.R. § 7.2014 and Part

359. In addition, Respondent shall not, directly or indirectly, obtain or accept any indemnification (or other reimbursement) from the Bank (or any subsidiary or affiliate of the Bank) with respect to such amounts except as permitted by 12 C.F.R. § 7.2014 and Part 359; provided, however, Respondent may not obtain or accept such indemnification with respect to payment of the civil money penalty.

(3) Respondent acknowledges that she has read and understands the premises and obligations of this Order and declares that no separate promise or inducement of any kind has been made by the OCC or any officer, employee, or agent of the OCC to cause or induce Respondent to agree to consent to the issuance of this Order and/or to execute this Order.

(4) This Order constitutes a settlement of any proceedings arising out of the facts, omissions, or violations described in the Comptroller's Findings (Article II of this Order). The OCC agrees not to institute the proceedings referenced in the first whereas clause of this Order for the specific acts, omissions, or violations described in Article II of this Order unless such acts, omissions, or violations reoccur. However, the specific acts, omissions, or violations described in Article II may be used by the OCC in future enforcement actions to establish a pattern of misconduct or the continuation of a pattern of misconduct.

(5) This Order shall not be construed as an adjudication on the merits and, except as set forth in paragraph (4) above, shall not inhibit, estop, bar, or otherwise prevent the OCC from taking any action affecting Respondent if, at any time, the OCC deems it appropriate to do so to fulfill the responsibilities placed upon the OCC by the several laws of the United States.

(6) Nothing in this Order shall preclude any proceedings brought by the OCC to enforce the terms of this Order, and nothing in this Order constitutes, nor shall Respondent contend that it constitutes, a waiver of any right, power, or authority of any other representatives

> Initials: <u>MN</u> Date: <u>1-13-17</u>

-7-

of the United States or agencies thereof, including the Department of Justice, to bring other actions deemed appropriate.

(7) This Order is intended to be, and shall be construed to be, a final order issued pursuant to 12 U.S.C. § 1818, and expressly does not form, and may not be construed to form, a contract binding on the United States, the OCC, or any officer, employee, or agent of the OCC. Respondent expressly acknowledges that no officer, employee, or agent of the OCC has statutory or other authority to bind the United States, the United States Treasury Department, the OCC, or any other federal bank regulatory agency or entity, or any officer, employee, or agent of those entities, to a contract affecting the OCC's exercise of its supervisory responsibilities.

(8) This Order is "issued with the consent of . . . the institution-affiliated party concerned," pursuant to 12 U.S.C. § 1818(h)(2).

(9) The terms of this Order, including this paragraph, are not subject to amendment or modification by any extraneous expression, prior agreements, or prior arrangements between the parties, whether oral or written.

(10) The provisions of this Order are effective upon issuance by the OCC, through the Comptroller's duly authorized representative, whose hand appears below, and shall remain effective and enforceable, except to the extent that, and until such time as, any provisions of this Order shall have been amended, suspended, waived, or terminated in writing by the OCC, through the Comptroller's duly authorized representative. IN TESTIMONY WHEREOF, the undersigned has hereunto set her hand.

/s/Marrien Neilson

Jan. 13, 2017

Marrien Neilson

Date

# IT IS SO ORDERED.

/s/Joseph N. Meinhardt

Feb. 16, 2017 Date

Joseph N. Meinhardt Acting Deputy Comptroller for Special Supervision