

UNITED STATES OF AMERICA
Before The
OFFICE OF THRIFT SUPERVISION

_____)	
In the Matter of)	Order No.: NE-09-28
)	
)	
H. JEFFREY BAKER)	Effective Date: August 28, 2009
)	
Former Executive Vice President)	
and Institution-Affiliated Party)	
of Domestic Bank)	
Cranston, Rhode Island)	
OTS Docket No. 13964)	
_____)	

ORDER OF PROHIBITION

WHEREAS, H. Jeffrey Baker (Respondent) has executed a Stipulation and Consent to the Issuance of an Order of Prohibition (Stipulation); and

WHEREAS, Respondent, by executing the Stipulation, has consented and agreed to the issuance of this Order of Prohibition (Order) by the Office of Thrift Supervision (OTS), pursuant to 12 USC § 1818(e); and

WHEREAS, pursuant to delegated authority, the OTS Regional Director for the Northeast Region (Regional Director), is authorized to issue Orders of Prohibition where the individual has consented to the issuance of an order.

NOW, THEREFORE, IT IS ORDERED that:

Prohibition.

1. Respondent, except upon the prior written consent of OTS (acting through its Director or an authorized representative thereof) and any other “appropriate Federal financial institutions regulatory agency,” for purposes of 12 USC § 1818(e)(7)(B)(ii), shall not:

- a. hold any office in, or participate in any manner in the conduct of the affairs of, any institution or agency specified in 12 USC § 1818(e)(7)(A), including, but not limited to:
 - i. any insured depository institution as defined in 12 USC § 1813(c);
 - ii. any institution treated as an insured depository institution under 12 USC §§ 1818(b)(3) and 1818(b)(4) and any subsidiary thereof, or treated as a savings and loan holding company under 12 USC § 1818(b)(9) and any subsidiary thereof;
 - iii. any insured credit union under the Federal Credit Union Act (12 USC §§ 1751 et seq.);
 - iv. any institution chartered under the Farm Credit Act of 1971 (12 USC §§ 2001 et seq.);
 - v. any appropriate Federal depository institution regulatory agency, within the meaning of 12 USC § 1818(e)(7)(D); and
 - vi. the Federal Housing Finance Board and any Federal Home Loan Bank;
- b. solicit, procure, transfer, attempt to transfer, vote, or attempt to vote any proxy, consent, or authorization with respect to any voting rights in any institution described in 12 USC § 1818(e)(7)(A);

- c. violate any voting agreement previously approved by the “appropriate Federal banking agency” within the meaning of 12 USC § 1813(q); or
- d. vote for a director, or serve or act as an “institution-affiliated party,” as that term is defined at 12 USC § 1813(u), for an insured depository institution.

Effective Date, Incorporation of Stipulation.

2. This Order is effective on the Effective Date as shown on the first page. The Stipulation is made a part hereof and is incorporated herein by this reference.

Duration.

3. This Order shall remain in effect until terminated, modified or suspended, by written notice of such action by OTS, acting by and through its authorized representatives.

Compliance.

4. Respondent shall promptly respond to any request from OTS for documents to demonstrate compliance with this Order.

IT IS SO ORDERED.

OFFICE OF THRIFT SUPERVISION

By: _____/s/

Michael E. Finn
Regional Director, Northeast Region

Date: See Effective Date on page 1

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**STIPULATION AND CONSENT TO THE ISSUANCE OF AN
ORDER OF PROHIBITION**

WHEREAS, the Office of Thrift Supervision (OTS), acting by and through its Regional Director for the Northeast Region (Regional Director), and based upon information derived from the exercise of its regulatory and supervisory responsibilities, has informed H. Jeffrey Baker (Respondent), a former Executive Vice President of Domestic Bank, Cranston, Rhode Island, OTS Docket No. 13964 (Association), that grounds exist to initiate an administrative prohibition proceeding against him pursuant to 12 USC § 1818(e); and

WHEREAS, the Regional Director, pursuant to delegated authority, is authorized to issue Orders of Prohibition where the individual has consented to the issuance of an order; and

WHEREAS, Respondent desires to cooperate with OTS and to avoid the time and expense of such administrative prohibition proceeding by entering into this Stipulation and Consent to the Issuance of an Order of Prohibition (Stipulation) and, without admitting or

denying that such grounds exist, or the findings of fact or opinions and conclusions of OTS, but only admitting the statements and conclusions in Paragraph 1 below concerning Jurisdiction, hereby stipulates and agrees to the following:

1. Jurisdiction.

- a. The Association is a “savings association” within the meaning of 12 USC § 1813(b) and 12 USC § 1462(4). Accordingly, the Association is an “insured depository institution” as that term is defined in 12 USC § 1813(c);
- b. Respondent was the Executive Vice President of the Association and was an “institution-affiliated party” as defined in 12 USC § 1813(u) and served in such capacity within six (6) years of the Effective Date as shown on the first page (see 12 USC § 1818(i)(3)); and
- c. Pursuant to 12 USC § 1813(q), the Director of OTS is the “appropriate Federal banking agency” with jurisdiction to maintain an administrative prohibition proceeding against savings associations and institution-affiliated parties. Therefore, Respondent, is subject to the jurisdiction of OTS to initiate and maintain an administrative prohibition proceeding against him pursuant to 12 USC § 1818(e).

2. OTS Findings of Fact.

Respondent was employed as an Executive Vice President of the Association at all times pertinent to the events described herein. Based on information obtained by OTS through the exercise of its regulatory responsibilities, including the January 3, 2007 Report of Examination (ROE), OTS finds that Respondent engaged or participated in the following unsafe

or unsound practices and violation of laws, regulations, or final order as set forth in the January 3, 2007 ROE with respect to the following:

- a. 12 CFR § 563.161(a), in connection with the Association's Field Loan Originators (FLO) program, which was discontinued in March 2007 at the direction of OTS, with respect to prudently monitoring and overseeing activities related to this program, and ensuring that the program complied with the regulation;
- b. Section 8 of the Real Estate Settlement Procedures Act, 12 USC §2607, and Housing and Urban Development (HUD) regulation thereunder at 24 CFR § 3500.14 in connection with payments to persons that OTS has determined were not employees;
- c. 12 CFR Part 570 Appendix A in connection with internal controls, fraud detection processes, compliance, and lending practices;
- d. Section 5 of the Federal Trade Commission Act, 15 USC § 45(a)(1), relating to the role of certain individuals involved in the FLO program; and
- e. OTS cease and desist order No. NE-05-01, Section 2, which restricted the Association's various activities and product-delivery mechanisms.

Accordingly:

- a. Respondent has, directly or indirectly, violated (as defined in 12 USC § 1813(v)) a law or regulation, and/or a final cease-and-desist order, and/or a condition imposed in writing by a Federal banking agency in connection with the grant of an application or other request by the Association, and/or any written

agreement between the Association and OTS; and/or engaged or participated in any unsafe or unsound practices in connection with the Association; and/or committed or engaged in any act, omission, or practice which constitutes a breach of his fiduciary duty;

- b. And, by reason of such violation, practice, or breach by Respondent, the Association has suffered or will probably suffer financial loss or other damage; and/or the interests of the Association's depositors have been or could be prejudiced; and/or Respondent has received financial gain or other benefit by reason of such violation, practice, or breach;
- c. And, such violation, unsafe or unsound practice, or breach by Respondent involves personal dishonesty on the part of Respondent; and/or demonstrates willful or continuing disregard by Respondent for the safety or soundness of the Association.

3. Consent.

Respondent consents to the issuance by OTS of the accompanying Order of Prohibition (Order). Respondent further agrees to comply with the terms of the Order upon the Effective Date of the Order and stipulates that the Order complies with all requirements of law.

4. Finality.

The Order is issued by OTS under 12 USC § 1818(e) and upon the Effective Date it shall be a final order, effective and fully enforceable by OTS under the provisions of 12 USC § 1818(i).

5. Waivers.

Respondent waives the following:

- a. The right to be served with a written notice of OTS's charges against him as provided by 12 USC § 1818(e) and 12 CFR Part 509;
- b. The right to an administrative hearing of OTS's charges against him as provided by 12 USC § 1818(e) and 12 CFR Part 509;
- c. The right to seek judicial review of the Order, including, without limitation, any such right provided by 12 USC § 1818(h), or otherwise to challenge the validity of the Order; and
- d. Any and all claims against OTS, including its employees and agents, and any other governmental entity for the award of fees, costs or expenses related to this OTS enforcement matter and/or the Order, whether arising under common law, federal statutes or otherwise.

6. OTS Authority Not Affected.

Nothing in this Stipulation or accompanying Order shall inhibit, estop, bar or otherwise prevent OTS from taking any other action affecting Respondent if at any time OTS deems it appropriate to do so to fulfill the responsibilities placed upon OTS by law. OTS agrees not to institute further proceedings against Respondent for the specific acts omissions, or violations in the OTS Findings of Fact set forth in Paragraph 2 above to the extent known to OTS as of the Effective Date of the accompanying Order, unless such acts, omissions, or violations reoccur.

7. Other Governmental Actions Not Affected.

Respondent acknowledges and agrees that his consent to the issuance of the Order is solely for the purpose of resolving the matters addressed herein, consistent with Paragraph 6 above, and does not otherwise release, discharge, compromise, settle, dismiss, resolve, or in any way affect any actions, charges against, or liability of Respondent that arise pursuant to this

action or otherwise, and that may be or have been brought by any governmental entity other than OTS.

8. Acknowledgment of Criminal Sanctions.

Respondent acknowledges that the Stipulation and Order are subject to the provisions of 12 USC § 1818(j), which includes potential imprisonment of not more than five (5) years and/or a fine of not more than \$1,000,000 for his knowing participation, directly or indirectly, in any manner, in the conduct of the affairs of an institution as set forth in the Order.

9. Miscellaneous.

- a. The laws of the United States of America shall govern the construction and validity of this Stipulation and the Order;
- b. If any provision of this Stipulation and/or the Order is ruled to be invalid, illegal, or unenforceable by the decision of any Court of competent jurisdiction, the validity, legality, and enforceability of the remaining provisions hereof shall not in any way be affected or impaired thereby, unless the Regional Director in his or her sole discretion determines otherwise;
- c. All references to OTS in this Stipulation and the Order shall also mean any of the OTS's predecessors, successors, and assigns;
- d. The section and paragraph headings in this Stipulation and the Order are for convenience only and shall not affect the interpretation of this Stipulation or the Order;
- e. The terms of this Stipulation and the Order represent the final agreement of the parties with respect to the subject matters hereof, and constitute the sole agreement of the parties with respect to such subject matters; and

- f. This Stipulation and the Order shall remain in effect until terminated, modified, or suspended in writing by OTS, acting through its Regional Director, or other authorized representative.

WHEREFORE, Respondent executes this Stipulation.

H. Jeffrey Baker

_____/s/
H. Jeffrey Baker

Accepted by:

OFFICE OF THRIFT SUPERVISION

By:_____/s/
Michael E. Finn
Regional Director, Northeast Region

Date: See Effective Date on page 1