

UNITED STATES OF AMERICA
Before The
OFFICE OF THRIFT SUPERVISION

| | | |
|-------------------------------------|---|-----------------------------------|
| In the Matter of |) | Order No.: WN-09-39 |
| |) | |
| |) | |
| LELAND G. ORR |) | Effective Date: November 18, 2009 |
| |) | |
| Former Chief Executive Officer, |) | |
| Chairman of Board of Directors, and |) | |
| Institution-Affiliated Party of |) | |
| |) | |
| Generations Bank |) | |
| Phillipsburg, Kansas |) | |
| OTS Docket No. 16195 |) | |

ORDER OF PROHIBITION

WHEREAS, Leland G. Orr (Orr) has executed a Stipulation and Consent to the Issuance of an Order of Prohibition (Stipulation); and

WHEREAS, Orr, by executing the Stipulation, has consented and agreed to the issuance of this Order of Prohibition (Order) by the Office of Thrift Supervision (OTS), pursuant to 12 U.S.C. § 1818(e); and

WHEREAS, pursuant to delegated authority, the OTS Regional Director for the Western Region (Regional Director), is authorized to issue Orders of Prohibition where the individual has consented to the issuance of an order.

NOW, THEREFORE, IT IS ORDERED that:

Prohibition.

1. Orr, except upon the prior written consent of the OTS (acting through its Director or an authorized representative thereof), and any other “appropriate Federal financial institutions regulatory agency,” for purposes of 12 U.S.C. § 1818(e)(7)(B)(ii), shall not:

- (a) hold any office in, or participate in any manner in the conduct of the affairs of, any institution or agency specified in 12 U.S.C. § 1818(e)(7)(A), including, but not limited to:
 - (i) any insured depository institution as defined in 12 U.S.C. § 1813(c);
 - (ii) any institution treated as an insured depository institution under 12 U.S.C. §§ 1818(b)(3) and 1818(b)(4), and any subsidiary thereof, or treated as a savings and loan holding company under 12 U.S.C. § 1818(b)(9), and any subsidiary thereof;
 - (iii) any insured credit union under the Federal Credit Union Act (12 U.S.C. §§ 1751 et seq.);
 - (iv) any institution chartered under the Farm Credit Act of 1971 (12 U.S.C. §§ 2001 et seq.);
 - (v) any appropriate Federal depository institution regulatory agency, within the meaning of 12 U.S.C. § 1818(e)(7)(D); and
 - (vi) the Federal Housing Finance Agency and any Federal Home Loan Bank;
- (b) solicit, procure, transfer, attempt to transfer, vote, or attempt to vote any proxy, consent, or authorization with respect to any voting rights in any institution described in 12 U.S.C. § 1818(e)(7)(A);

- (c) violate any voting agreement previously approved by the “appropriate Federal banking agency” within the meaning of 12 U.S.C. § 1813(q); or
- (d) vote for a director, or serve or act as an “institution-affiliated party,” as that term is defined at 12 U.S.C. § 1813(u), for an insured depository institution.

Effective Date, Incorporation of Stipulation.

2. This Order is effective on the Effective Date as shown on the first page. The Stipulation is made a part hereof and is incorporated herein by this reference.

Duration.

3. This Order shall remain in effect until terminated, modified, or suspended, by written notice of such action by the OTS, acting by and through its authorized representatives.

Compliance.

4. Orr shall promptly respond to any request from the OTS for documents to demonstrate compliance with this Order.

IT IS SO ORDERED.

OFFICE OF THRIFT SUPERVISION

By: _____/s/ _____
C.K. Lee
Regional Director, Western Region

Date: See Effective Date on page 1

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STIPULATION AND CONSENT TO THE ISSUANCE OF AN
ORDER OF PROHIBITION

WHEREAS, the Office of Thrift Supervision (OTS), acting by and through its Regional Director for the Western Region (Regional Director), and based upon information derived from the exercise of its regulatory and supervisory responsibilities, has informed Leland G. Orr (Orr), a former Chief Executive Officer and Chairman of the Board of Directors of Generations Bank, Phillipsburg, Kansas, OTS Docket No. 16195 (Association), that grounds exist to initiate an administrative prohibition proceeding against him pursuant to 12 U.S.C. § 1818(e); and

WHEREAS, the Regional Director, pursuant to delegated authority, is authorized to issue Orders of Prohibition where the individual has consented to the issuance of an order; and

WHEREAS, Orr desires to cooperate with the OTS and to avoid the time and expense of such administrative prohibition proceeding by entering into this Stipulation and Consent to the Issuance of an Order of Prohibition (Stipulation) and, without admitting or denying that such grounds exist, or the Findings of Fact or opinions and conclusions of the OTS, but only admitting the statements and conclusions in Paragraphs 1 - 3 below concerning Jurisdiction, hereby stipulates and agrees to the following:

Jurisdiction.

1. The Association is a “savings association” within the meaning of 12 U.S.C. § 1813(b) and 12 U.S.C. § 1462(4). Accordingly, the Association is an “insured depository institution” as that term is defined in 12 U.S.C. § 1813(c).
2. Orr is the former Chief Executive Officer and Chairman of the Board of Directors of the Association. Accordingly, Orr was an “institution-affiliated party” as defined in 12 U.S.C. § 1813(u) and he served in such capacity within six (6) years of the Effective Date as shown on the first page (see 12 U.S.C. § 1818(i)(3)).
3. Pursuant to 12 U.S.C. § 1813(q), the Director of the OTS is the “appropriate Federal banking agency” with jurisdiction to maintain an administrative prohibition proceeding against savings associations and institution-affiliated parties. Therefore, Orr is subject to the jurisdiction of the OTS to initiate and maintain an administrative prohibition proceeding against him pursuant to 12 U.S.C. § 1818(e).

OTS Findings of Fact.

4. Orr had been employed as a Chief Executive Officer and/or Chairman of the Board of Directors of the Association at all times pertinent to the events described herein. The OTS finds, based upon information obtained by the OTS through the exercise of its regulatory responsibilities, that Orr engaged or participated in the following unsafe or unsound practices, violations of laws, regulations, final orders, or breaches of fiduciary duty:

(a) Orr directed the Association to pay Rebecca D. Post, who was employed at the time as President of the Association, a \$25,000 “signing bonus” without the authority to do so, without knowledge of the Board of Directors of the Association, without required disclosure to the OTS, and without required non-objection by the OTS to such payment required by the conditions of approval of the Association, which caused a \$25,000 loss to the Association;

(b) Orr breached his fiduciary duty to the Association and engaged in unsafe or unsound practices by allowing the Association accounts of Brooke Holdings, Inc., Brooke Corporation, and a Brooke Corporation subsidiary to become overdrawn without having the Association bill or collect overdraft fees or accrue and record interest charges to those accounts, which caused a loss to the Association; and

(c) Orr engaged in unsafe or unsound practices and violations of law and regulation by allowing the Association to purchase participation loans from other institutions, which was in violation of 12 C.F.R. § 563.41, and which were conducted without proper underwriting, without loan committee approval, and in contravention of the June 13, 2008

Supervisory Directive issued by the OTS against the Association, which caused a loss to the Association.

5. Accordingly:

(a) Orr has, directly or indirectly, violated (as defined in 12 U.S.C. § 1813(v)) a law or regulation, and/or a final cease-and-desist order, and/or a condition imposed in writing by a Federal banking agency in connection with the grant of an application or other request by the Association, and/or any written agreement between the Association and the OTS; and/or engaged or participated in any unsafe or unsound practices in connection with the Association; and/or committed or engaged in any act, omission, or practice which constitutes a breach of his fiduciary duty;

(b) and, by reason of such violation, practice, or breach by Orr, the Association has suffered or will probably suffer financial loss or other damage; and/or the interests of the Association's depositors have been or could be prejudiced; and/or Orr has received financial gain or other benefit by reason of such violation, practice, or breach;

(c) and, such violation, unsafe or unsound practice, or breach by Orr involves personal dishonesty on the part of Orr; and/or demonstrates willful or continuing disregard by Orr for the safety or soundness of the Association.

Consent.

6. Orr consents to the issuance by the OTS of the accompanying Order of Prohibition (Order). Orr further agrees to comply with the terms of the Order upon the Effective Date of the Order and stipulates that the Order complies with all requirements of law.

Finality.

7. The Order is issued by the OTS under 12 U.S.C. § 1818(e). Upon the Effective Date it shall be a final order, effective and fully enforceable by the OTS under the provisions of 12 U.S.C. § 1818(i).

Waivers.

8. Orr waives the following:

- (a) the right to be served with a written notice of the OTS's charges against him as provided by 12 U.S.C. § 1818(e) and 12 C.F.R. Part 509;
- (b) the right to an administrative hearing of the OTS's charges against him as provided by 12 U.S.C. § 1818(e) and 12 C.F.R. Part 509;
- (c) the right to seek judicial review of the Order, including, without limitation, any such right provided by 12 U.S.C. § 1818(h), or otherwise to challenge the validity of the Order; and
- (d) any and all claims against the OTS, including its employees and agents, and any other governmental entity for the award of fees, costs or expenses related to this the OTS enforcement matter and/or the Order, whether arising under common law, federal statutes or otherwise.

OTS Authority Not Affected.

9. Nothing in this Stipulation or accompanying Order shall inhibit, estop, bar, or otherwise prevent the OTS from taking any other action affecting Orr if, at any time, the OTS deems it appropriate to do so to fulfill the responsibilities placed upon the OTS by law.

Other Governmental Actions Not Affected.

10. Orr acknowledges and agrees that his consent to the issuance of the Order is solely for the purpose of resolving the matters addressed herein, consistent with Paragraph 9 above, and does not otherwise release, discharge, compromise, settle, dismiss, resolve, or in any way affect any actions, charges against, or liability of Orr that arise pursuant to this action or otherwise, and that may be or have been brought by any governmental entity other than the OTS.

Acknowledgment of Criminal Sanctions.

11. Orr acknowledges that the Stipulation and Order are subject to the provisions of 12 U.S.C. § 1818(j), which includes potential imprisonment of not more than five (5) years and/or a fine of not more than \$1,000,000 for his knowing participation, directly or indirectly, in any manner, in the conduct of the affairs of an institution as set forth in the Order.

Miscellaneous.

12. The laws of the United States of America shall govern the construction and validity of this Stipulation and the Order.

13. If any provision of this Stipulation and/or the Order is ruled to be invalid, illegal, or unenforceable by the decision of any Court of competent jurisdiction, the validity, legality, and enforceability of the remaining provisions hereof shall not in any way be affected or impaired thereby, unless the Regional Director in his or her sole discretion determines otherwise.

14. All references to the OTS in this Stipulation and the Order shall also mean any of the OTS's predecessors, successors, and assigns.

15. The section and paragraph headings in this Stipulation and the Order are for convenience only and shall not affect the interpretation of this Stipulation or the Order.

16. The terms of this Stipulation and the Order represent the final agreement of the parties with respect to the subject matters hereof, and constitute the sole agreement of the parties with respect to such subject matters.

17. This Stipulation and the Order shall remain in effect until terminated, modified, or suspended in writing by the OTS, acting through its Regional Director, or other authorized representative.

WHEREFORE, Orr executes this Stipulation.

Accepted by:

LELAND G. ORR

OFFICE OF THRIFT SUPERVISION

By: _____ /s/ _____
Leland G. Orr

By: _____ /s/ _____
C.K. Lee
Regional Director, Western Region

Date: See Effective Date on page 1